

## Message Text

CONFIDENTIAL

PAGE 01 LILONG 00506 01 OF 02 312320Z

ACTION AF-08

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01

MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

/065 W

-----010031Z 112090 /14

R 310731Z MAR 77

FM AMEMBASSY LILONGWE

TO SECSTATE WASHDC 764

C O N F I D E N T I A L SECTION 1 OF 2 LILONGWE 00506

STADIS////////////////////////////////////

E.O. 11652: GDS

TAGS: AMGT, PFOR, MI

SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS II AND  
III

REF: A. STATE 038356 B.; LILONGWE 0505

PART II. RESOURCE ASSESSMENTS

A. STATE

CURRENT STATE RESOURCES REPRESENT THE MINIMUM NEEDED TO PURSUE  
THE LONG-TERM INTERESTS WE HAVE IN MALAWI ENUMERATED IN SECTION A  
OF PART I (REFTEL B). ALSO WE MUST HAVE THE NECESSARY RESOURCES  
TO PERFORM BASIC FOREIGN SERVICE FUNCTIONS SUCH AS POLITICAL AND  
ECONOMIC REPORTING, ADMINISTRATION, AND CONSULAR SERVICES FOR THE  
SOME 560 U.S. CITIZENS RESIDENT IN MALAWI. THE EMBASSY MUST ALSO  
BE ABLE TO PROVIDE BOTH POLICY AND ADMINISTRATIVE SUPPORT FOR AID  
AND PEACE CORPS PROGRAMS. THE STAFFING CHANGES INDICATED  
ON THE CURRENT FY 77 CHART UNDER COMMUNICATIONS WILL BE THE  
SUBJECT OF A SEPTTEL.

A JUSTIFICATION OF CURRENT FUNCTIONS DOES NOT TAKE INTO ACCOUNT  
COURSES OF ACTION PROPOSED IN SECTION C OF PART I. THE RECOMMENDED  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LILONG 00506 01 OF 02 312320Z

OPTIONS WOULD CERTAINLY AFFECT FUTURE STAFFING BUT THE EFFECTS  
WOULD BE CONTINGENT UPON FUTURE AND UNKNOWN ACTIONS OF THE GOM AND  
THE CHOICE OF SCENARIO WE WOULD CHOOSE IN THE FACT OF THOSE ACTIONS.

(1) CURRENT FUNCTIONS

(A) POLITICAL: AMBASSADOR RECOMMENDS POLICY AND OVERSEES

ITS IMPLEMENTATION: REPRESENTS EMBASSY AT HIGH-LEVEL GOM FUNCTIONS; MAINTAINS CONTACTS WITH CHIEFS OF DIPLOMATIC MISSIONS AND HIGHEST LEVELS OF GOM. DCM SUPPORTS AMBASSADORIAL FUNCTIONS; MAINTAINS CONTACTS WITH SENIOR CIVIL SERVANTS INCLUDING THOSE NECESSARY FOR EXECUTION OF AID AND PC PROGRAMS; BASIC POLITICAL REPORTING AND FUNCTIONS. TWO AMERICAN STAFF PERFORM WIDE RANGE OF SECRETARIAL AND ADMINISTRATIVE SUPPORT FOR AMBASSADOR AND DCM WITH AT LEAST ONE SERVING IN BACK-UP COMMUNICATIONS FUNCTION. TWO FSL STAFF AS DRIVERS.

(B) ECONOMIC/COMMERCIAL: DCM ADMINISTERS AID PROGRAM INCLUDING FACILITATING AND MONITORING ONGOING ACTIVITIES AND FUTURE PROGRAMMING. ECONOMIC/COMMERCIAL OFFICER (THIRD SECRETARY) MAINTAINS CONTACTS IN BUSINESS COMMUNITY; CERP AND SUPPLEMENTAL ECONOMIC REPORTS; PERFORMS COMMERCIAL ACTIVITIES SUCH AS DISSEMINATION OF INFORMATION AND SERVICES TO AMERICAN BUSINESS; MONITORS SELF-HELP PROGRAM; BACKS UP POLITICAL REPORTING AND MAINTAINS CONTACTS WITH JUNIOR GOM OFFICIALS. FSL PROFESSIONAL ASSISTS WITH CONSULAR FUNCTIONS AND MAINTAINS COMMERCIAL LIBRARY.

(C) CONSULAR: ECONOMIC/COMMERCIAL OFFICER (THIRD SECRETARY) PERFORMS GAMUT OF CONSULWR SERVICES FOR SOME 560 RESIDENT AMERICANS, U.S. VISITORS AND FOREIGNERS, LATTER INCLUDING RHODESIANS. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LILONG 00506 01 OF 02 312320Z

ADMINISTRATIVE OFFICER (SECOND SECRETARY) BACKS UP CONSULAR FUNCTIONS. ECONOMIC/COMMERCIAL FSL PROFESSIONAL ACTS AS CONSULAR ASSISTANT.

(D) ADMINISTRATION: ADMIN OFFICER (SECOND SECRETARY) PERFORMS FULL RANGE OF ADMINISTRATIVE FUNCTIONS, INCLUDING GSO, B&F, AND PERSONNEL, AND IS POST SECURITY OFFICER. ADMIN ALSO SERVES AID PROGRAM (PARTICIPANT TRAINEES) AND PEACE CORPS, LATTER WITH FOUR PCV'S BUT WITHOUT DIRECTOR OR LOCAL STAFF AT PRESENT. ADMINISTRATIVE WORK INCLUDES LEASING AND MAINTENANCE OF 15 EMBASSY PROPERTIES RECENTLY COMPLETED IN NEW CAPITAL OF LILONGWE. TWO FSL PROFESSIONALS ASSIST AS GSO AND CASHIERING/VOUCHERING ASSISTANTS. SIX FSL STAFF ASSIST IN VARIOUS OTHER ADMIN SERVICES.

(E) COMMUNICATIONS: COMMUNICATIONS OFFICER (FSR-7) PERFORMS ALL COMMUNICATIONS SERVICES FOR

THE EMBASSY AND ASSIGNED AGENCIES, INCLUDING  
TELEX OPERATIONS (WITH RELAY OF UNCLASSIFIED  
COMMUNICATIONS TO EMBASSY LUSAKA), POUCH SERVICES,  
MAIL ROOM, TELEPHONE, VOICE RADIO AND CRYPTOGRAPHIC  
OPERATIONS. HE COORDINATES WITH LOCAL PTT OFFICIALS  
ON MATTERS RELATING TO CIRCUITRY REQUIREMENTS AND  
TELEPHONES PROBLEMS AND MAINTAINS LIAISON WITH  
REGIONAL COMMUNICATIONS STAFF AND ASSISTS POST  
SECURITY OFFICER WITH SECURITY MATTERS. THREE  
FSL'S, TWO IN THE TELEX/MAIL ROOM AND ONE  
RECEPTIONIST/TELEPHONE OPERATOR, ASSIST.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

(1) USIS: USIS ACTIVITIES COMPRISE IMPORTANT ELEMENT  
OF EMBASSY FUNCTIONS IN ATTEMPTING TO CREATE PSYCHOLOGICAL ATMOS-  
PHERE CONDUCTIVE TO OUR INTERESTS AND OBJECTIVIES. USIS ACTIVITIES  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 LILONG 00506 01 OF 02 312320Z

INCLUDE OPERATION OF TWO LIBRARIES (BLANTYRE AND LIONGWE, LATTER  
ABOUT TO OPEN), FILM SHOWINGS, BOOK PRESENTATIONS AND DIRECTION OF  
IV AND FULBRIGHT PROGRAMS. USIS DIRECTED BY ONE OFFICER (FIRST  
SECRETARY) ASSISTED PRESENTLY BY THREE FSL PROFESSIONALS AND THREE  
FSL STAFF. USIA HAS APPROVED EMBASSY RECOMMENDATION OF TWO ADDITIONAL  
FSL POSITIONS IN ORDER TO CARRY OUT ACTIVITIES SPREAD BETWEEN LIONGWE  
AND BLANTYRE CENTERS. CURRENT LEVEL OF FUNDING AND STAFFING, TO  
INCLUDE TWO ADDITIONAL POSITIONS, APPEARS RIGHT FOR PROGRAMMED  
LEVEL OF USIS ACTIVITIES.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 LILONG 00506 02 OF 02 312348Z  
ACTION AF-08

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01  
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02  
/065 W

-----010030Z 112932 /14

R 310731Z MAR 77  
FM AMEMBASSY LILONGWE  
TO SECSTATE WASHDC 765

C O N F I D E N T I A L SECTION 2 OF 2 LILONGWE 0506

STADIS////////////////////////////////////

(2) PEACE CORPS: SUPPORTIVE OF EMBASSY OBJECTIVE TO EXPAND EXPOSURE TO AMERICAN WAYS AND IDEALS, TO GAIN BETTER APPRECIATION OF MALAWIAN WAYS AND IDEALS AND TO BETTER DEVELOP MALAWIAN HUMAN RESOURCES (TRAINING). AT PRESENT PEACE CORPS IS DOWN TO FOUR PCV'S WITHOUT DIRECTOR WHO DEPARTED AUGUST 1976. PLANS ARE NOW UNDERWAY TO INCREASE THE PEACE CORPS TO UNDER 15 OVER SEVERAL MONTHS AND ACCORDING TO THE ABILITY OF THE PEACE CORPS TO RESPOND TO GOM REQUESTS. THE EMBASSY AND THE PEACE CORPS HAVE AGREED THAT SHOULD THE NUMBER OF VOLUNTEERS EXCEED FIVE A LOCAL FSL WOULD BE EMPLOYED TO ATTEND TO PEACE CORPS ADMINISTRATIVE NEEDS AND IF THE NUMBER OF VOLUNTEERS EXCEEDS 10 A FULL-TIME FSR WOULD DIRECT THE PROGRAM. THE ULTIMATE FUNDING AND STAFFING OF THE PEACE CORPS IN MALAWI MAY DEPEND ON THE OUTCOME OF THE RECOMMENDATIONS IN SECTION C OF PART I.

(3) DAO: THE DEENSE ATTACHE (LT. COL.) MAINTAINS CLOSE CONTACT WITH THE GOM MILITARY WHICH COULD PLAY A CRUCIAL ROLE IN A POST-BANDA ERA. HE SEEKS A WIDE RANGE OF INFORMATION AND REPORTS ON MILITARY INTELLIGENCE. THE DEFENSE ATTACHE IS ASSISTED BY AN ENLISTED MAN (SPECIALIST SIXTH CLASS) AND ONE FSL STAFF DRIVER. PRESENT STAFFING AND FUNDING APPEAR RIGHT FOR CURRENT MISSION.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LILONG 00506 02 OF 02 312348Z

## C. THE CORE/DAS POSITION DESIGNATIONS:

|           | CORE | DAS | SPECIAL | TOTAL |
|-----------|------|-----|---------|-------|
| AMERICANS | 2    | 0   | 0       | 2     |
| LOCALS    | 9    | 2   | 0       | 11    |

FOREGOING SUBMITTED WASHINGTON ON DS-1736 ACCORDING TO PROCESS DESCRIBED IN A-1736 (75). THIS PERTAINS TO ADMINISTRATIVE SUPPORT POSITIONS AND REMAINS THE SAME AS OF MARCH 31, 1977.

## D. CURRENT MISSION STAFFING CHART:

## CURRENT FY-77

| AGENCY/<br>FUNCTION | AMER.<br>OFFS. | AMER.<br>STAFF | FSL<br>PROFES. | FSL<br>STAFF |
|---------------------|----------------|----------------|----------------|--------------|
|---------------------|----------------|----------------|----------------|--------------|

STATE

|                       |   |   |   |                 |
|-----------------------|---|---|---|-----------------|
| EXECUTIVE             | 2 | 2 | 0 | 2               |
| POLITICAL             | 0 | 0 | 0 | 0               |
| ECON/COMML (CONSULAR) | 1 | 0 | 1 | 0               |
| ADMIN                 | 1 | 0 | 2 | 6               |
| COMMUNICATIONS        | 2 | 0 | 0 | 3 (SEE SEPTTEL) |
| SECURITY              | 0 | 0 | 0 | 0               |
| REGIONAL OFFICES      | 0 | 0 | 0 | 0               |

## OTHER AGENCIES:

|         |   |   |   |   |    |
|---------|---|---|---|---|----|
| USIS    | 1 | 0 | 3 | 3 | 1/ |
| AGRIC.  | 0 | 0 | 0 | 0 |    |
| TREAS./ | 0 | 0 | 0 | 0 |    |
| JUSTICE | 0 | 0 | 0 | 0 |    |
| DOD     | 1 | 1 | 0 | 1 |    |
| AID     | 0 | 0 | 0 | 0 |    |

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LILONG 00506 02 OF 02 312348Z

|             |   |   |   |   |    |
|-------------|---|---|---|---|----|
| PEACE CORPS | 0 | 0 | 0 | 0 | 2/ |
| OTHER       | 0 | 0 | 0 | 0 |    |

1/ THIS REFLECTS PRESENT STAFFING COMPLEMENT BUT USIA HAS APPROVED TWO ADDITIONAL POSITIONS DUE TO RETENTION OF LIBRARY IN BLANTYRE.

2/ THE PEACE CORPS COUNTRY DIRECTOR POSITION WAS ABOLISHED IN AUGUST 1976 AND THE EMBASSY ADMIN SECTION ASSUMED THE SUPPORT OF THE FIVE PEACE CORPS VOLUNTEERS REMAINING IN COUNTRY. THERE WILL BE ONLY THREE PCV'S IN COUNTRY AS OF MARCH 31, 1977. THERE IS HOWEVER, POSSIBILITY OF FUTURE BUILDUP.

## PART III. STATE PERSONNEL RECOMMENDATIONS

## A. INCREASES.

## PROJECTED FY 79

| AGENCY/<br>FUNCTION | AMER.<br>ONFS. | AMER.<br>STAFF | FSL<br>PROFES. | FSL<br>STAFF |
|---------------------|----------------|----------------|----------------|--------------|
|---------------------|----------------|----------------|----------------|--------------|

## STATE

|                                     |   |   |   |                 |
|-------------------------------------|---|---|---|-----------------|
| EXECUTIVE                           | 2 | 2 | 0 | 2               |
| POLITICAL                           | 0 | 0 | 0 | 0               |
| ECON/COMML(CONSULAR)                | 1 | 0 | 1 | 0               |
| ADMIN                               | 1 | 0 | 3 | 6 (SEE SEPTTEL) |
| COMMUNICATIONS                      | 5 | 0 | 0 | 0 (SEE SEPTTEL) |
| SECURITY                            | 0 | 0 | 0 | 0               |
| BRANCH OFFICE OF<br>EMB IN BLANTYRE | 1 | 1 | 0 | 0 (SEE SEPTTEL) |

STEVENSON

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, CERP 0001, ANNUAL REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 31-Mar-1977 12:00:00 am  
**Decaption Date:** 22 May 2009  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977LILONG00506  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770111-0170  
**Format:** TEL  
**From:** LILONGWE  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t1977034/aaaaacmv.tel  
**Line Count:** 279  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 93afd4b4-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION AF  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** STADIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** STADIS  
**Reference:** 77 STATE 38356, 77 LILONGWE 505  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 07-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3047668  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS II AND III  
**TAGS:** AMGT, PFOR, PARM, ECRP, MI  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/93afd4b4-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009